Abstract:
Too many good ideas for using SAS® Software remain just that: good ideas that are never implemented. Why? Getting an idea approved and funded as a project largely depends on showing that it has real value, and most organizations select projects based on ROI—Return on Investment. ROI is the net profit that a project generates in the form of either additional revenue or reduced expenses. This paper will introduce SAS users to concepts related ROI, present some essential information about calculating ROI, and suggest how to write a Project Justification Document that includes an ROI estimate. The goal is to provide some insight and suggestions on how to get a project approved.

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The Gravy Train is Over
The days of easy money are over, if you were lucky enough to enjoy them. The business cycle has turned and the bottom line focus has returned. For everyone from Corporate CEO’s to programmers, controlling costs and increasing revenue have re-assumed their preeminent place in the corporate strategic plan.

This focus on profitability will continue for quite a while. Several quarters ago it became clear that the US economy was slowing after two incredible years of Internet-fueled growth. Companies generally over-invested in technology during those years, seeking revenue generation at the expense of profitability. As marginal returns on technology spending fell, companies slowed their investment in IT and, consequently, the demand for equipment declined and equipment supplier were hurt.

As companies retrench they cut back in all areas, including advertising, travel, and training, spreading the pain to non-IT companies. Hiring slows and layoffs are announced. As this paper was being written in Spring 2001, many economists and business leaders were forecasting an economic turnaround in the second half of the year, but others said that these conditions would exist into 2002.

In this economic climate, savvy business leaders realize that the continued investment in strategic technology can be the single biggest differentiator between a thriving business and one that’s just treading water or even going under. Smart CEOs are positioning their companies for the next upswing in the business cycle. Even so, it’s no surprise that as part of their cost-cutting efforts organizations are examining IT projects more closely and trying to separate those with the greatest potential for improving the bottom line from those with little or no potential.

There is much evidence showing that IT spending has been virtually out-of-control. A recent case study by The Beta Group focuses on a large financial services firm in which 60 percent of the IT systems development and support budget was being spent without an evaluation of the business impact of the expenditure. An analysis revealed that almost $30 million was spent annually under an “entitlement budget” for legacy system support. The Beta Group estimates that most companies can redeploy 10 to 20 percent of their IT budget by evaluating the business impact of those expenditures and reallocating dollars to higher-return projects and initiatives.

A survey of corporate IT executives by ComputerWorld in Spring 2001 found a new focus on deriving real business value from IT spending. In the past, the value derived from e-business technology, for example, was secondary to having an e-business initiative. Projects with Internet, web, OLAP, or BI in its name were almost guaranteed funding. A John Deere e-business manager, though, typifies the new approach to IT project review: “Don’t lose sight of the fact that IT is a tool in the context of the larger business plan.”

Project Justification and ROI
Here’s a hypothetical chance conversation in an elevator between a Division CIO and a SAS application developer:

CIO: Bret, I’ve just come from a meeting where your manager said that you have an idea about making our inventory reports available over the corporate Intranet. It sounds like it will save money.

Bret: Yes, it is a great idea… we’d be using cutting edge technology and I know everyone on my team would like to do it.

CIO: Cutting-edge technology? Hmmm. Well, it still sounded like a good idea. I’ve asked that you send in a project justification that includes an ROI estimate.

Bret: Huh?

In recent years, SAS programmers and developers have largely been insulated from concepts related to profitability. For many IT professionals who have fewer than five or six years’ experience, this renewed focus on business value might be a new theme. For the more experienced, it may be only a vague memory. For everyone, well, get used to it. During tight economic times all IT projects will get closer scrutiny to see if they improve the bottom line. “Improving the bottom line” may mean different things in different organizations, but it always includes justifying a project in terms of having a positive ROI, and the sooner the better.

An ROI estimate is an indicator of profitability showing by how much—in either dollars or as a percent—new revenues and/or operational cost reductions exceed the investment. ROI is derived from a comparison of project costs to project benefits. Basically, it shows the profit that can be attributed to your project after it is implemented and after the project costs have been deducted. Quite often a technique called payback analysis is also incorporated; in this, the length of time it takes to recover the initial cost of a project is factored in. Given the pace of technological change, though, budget managers are looking for shorter and shorter payback periods.

There are four generally accepted techniques for estimating IT project ROI, and spreadsheet packages will do all the calculations. By using the same set of techniques across projects for estimating potential profitability, management can accurately compare projects and select the ones with the highest value-added.

A criticism of all four techniques is that while they compare benefits to costs focus on current expenses and minimize...
To improve profits, your project must either (a) generate higher revenues or (b) reduce costs, but preferably both. The project can be something completely new, like delivering customer profiles on-demand to a PDA, or an enhancement to an existing system, such as automating the validation process for an existing production report. As long as it adds real measurable value, it’s a candidate for approval.

### ROI elements

Many items can be used in an ROI estimate but both costs and benefit estimates are needed. You need to take a snapshot of how you’re doing business now and then compare that to an estimate of how you’ll be doing business when your project is in production. It’s nearly impossible to present an ROI estimate without using a baseline to estimate the cost-benefit differential.

One important point to remember: Costs are incurred up-front during project design, development, implementation, and maintenance all through the life cycle. Benefits don’t accrue until the project goes into production.

#### Costs

The first two parts of a four part series by William Roetzheim in *Software Development Magazine* provide valuable information on estimating project costs. Costs can be grouped into three broad areas.

- **Time**
- **People and skill sets**
- **Hardware and software**

*Time* is obvious. How many people do you need and how many person hours will it take? Multiply people by their hourly rate (or an average). Don’t use a best-case scenario, but don’t use a worst-case scenario either. Take a hard look at the project and make a good, solid, realistic estimate.

*People and skill sets.* Do you have the skills the project needs? If not, you’ll have to acquire them by either training existing staff or hiring contractors. If you have to train or bring in outside help there will initially be some non-productive time, so be sure to adjust your time estimate to allow for people coming up-to-speed.

Your people-related costs should be adjusted to account for certain “environment factors” that are beyond the scope of this paper but are detailed in the Roetzheim series. Keep in mind that you need the people and skills not only to develop and implement the project but also to maintain and upgrade it over its life cycle.

*Hardware and software costs* are also obvious. Either you have what you need or you don’t. But make sure you know what you need and what you have before submitting your ROI estimate. Finding out a month into the project that you need $10,000 for DASD will blow away your credibility and may sink the project. Even if you don’t need extra DASD this year, what about next year? Forecast your needs three years out.

#### Benefits

Benefits should be calculated after the costs. It might quickly become clear that the costs are prohibitive. There are four categories of benefits derived from IT:

- **Time Savings**
- **Personnel Savings**
- **Operational Savings**
- **Revenue enhancement**

As a simplified example, let’s say that we have an idea to automate a set of ten weekly reports that require fifteen person hours to generate, validate, copy, and distribute through interoffice mail to thirty-five people. Because the process has been stable for a number of months, we want to automate everything: the report generation and validation processes, change the output from listings to spreadsheets, and then email the spreadsheet to the recipients. If there are no validation problems (and there haven’t been), the

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**Table 1. Measuring IT project profitability**

<table>
<thead>
<tr>
<th>Technique</th>
<th>Description</th>
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<tbody>
<tr>
<td>Payback analysis</td>
<td>The length of time it takes to recover the initial cost of a project, with or without regard to the time value of money.</td>
</tr>
<tr>
<td>Return on investment</td>
<td>A comparison of profitability indicators, where net new revenues or operational cost reductions from the project exceed the investment.</td>
</tr>
<tr>
<td>Net Present Value</td>
<td>The present value of the expected future cash flow generated by the project minus the cost. Useful for comparing projects.</td>
</tr>
<tr>
<td>Internal rate of return</td>
<td>The discount (interest) rate at which net present value is zero. Usually an organization will set a benchmark rate such as 25 percent so that only the highest value-added projects are funded.</td>
</tr>
<tr>
<td>Economic value added</td>
<td>Based on the concept that profitability should account for the cost of equity capital as well as debt and other means of capital acquisition. Companies invest only in projects that will return more than the total cost of capital.</td>
</tr>
</tbody>
</table>

There are three generally accepted models that utilize the ROI techniques presented in Table 1. These models help organizations assess and prioritize technology investments.

**Table 2. Models Guiding IT Project Selection**

<table>
<thead>
<tr>
<th>Model</th>
<th>Description</th>
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<tbody>
<tr>
<td>Enterprise ROI</td>
<td>First identify enterprise-level financial targets for new revenue or cost reduction. Then allocate those targets to broad initiatives, which set targets for specific projects. The success of any given project, however, is often dependent on a concurrent project.</td>
</tr>
<tr>
<td>Productivity</td>
<td>The project is justified on the basis of employees “doing more with less.” Uses goals such as “managers will use 10% less time searching for information.” Result is difficult to auditing and measuring actual benefits. Often difficult to accurately attribute financial gains to a specific project.</td>
</tr>
<tr>
<td>IT Value/Utilization</td>
<td>Focuses on individual project economics and maximizing value of IT investments by managing execution and implementation. Premise is that the technology aligns with the existing IT strategy and has low-cost maintenance.</td>
</tr>
</tbody>
</table>

To improve profits, your project must either (a) generate higher revenues or (b) reduce costs, but preferably both. The project can be something completely new, like delivering customer profiles on-demand to a PDA, or an enhancement to an existing system, such as automating the validation process for an existing production report. As long as it adds real measurable value, it’s a candidate for approval.
Time savings are the amount of time saved by the user community. It is a sort of “time to market” concept and can be difficult to quantify. In our example, the users are the people receiving the reports. We will have to talk with them to get a feel for the value (if any) that they will derive from having the reports in spreadsheet format at 8 am Monday instead of Tuesday when the interoffice mail is delivered.

Personal savings include improvements in staff utilization such as allowing a staff member to redeployed from one area to another, reducing the number of temporary hires, or slowing the rate of new hiring. Deferred training costs should be included here. Average annual salaries can be used in this estimate. In our example, the person who modifies and submits the program each week and the person who validates the results can be reassigned to other work. Here we save 15 person hours, so we multiply 15 hours by the average hourly salary. But we should reduce that number by an efficiency factor of 30% because not all time saved will be redirected productively.

Operational savings can be unexpectedly high as you “speed up” a system to run a job faster or “scale up” to handle more work in the same amount of time. To estimate savings in this area, the Systems Administrator can provide an estimate of how much it costs to run the system on an hourly basis. In our example, the project may require a substantial rewrite of the existing report generation code and that may allow us to make the code more efficient. Time saved here, though, will have to be subtracted from the time it takes the new validation routine to run.

Operational savings also include deferred software and hardware costs. It may be that one of our motivating factors for our project is that we heard a rumor that the IT group was planning to purchase a new software package to do what our project does. Since we already have SAS software, we don’t have to purchase the new package, install and implement it, or train users. We also save the person who validates the results can be reassigned to other work. Here we save 15 person hours, so we multiply 15 hours by the average hourly salary. But we should reduce that number by an efficiency factor of 30% because not all time saved will be redirected productively.

Revenue enhancement from an information analysis or delivery project can be difficult measure. If a manager uses your information along with other information (and his own experience) to make a decision that generates $250,000 more revenue, it’s difficult to assign a percentage to any one piece of information that he used. But if your project will result in faster turn-around or higher response for a marketing campaign, it’s easy to assign a dollar value to that “lift.”

Which Projects Will Be Approved?

The surest way to getting a project approved is to learn your organization’s priorities and strategies and then propose a project that supports them. A project that delivers well-defined business results that support strategic goals should always make the first cut in a budget review. Finding a partner on the business side to help you develop, focus, and refine your initial concept will also improve your chances. Decision-makers are always more likely to approve projects that are jointly developed by business and IT staff. Further, projects that already have business support will get priority.

IT projects related to data and information differ in their business value. Capturing raw data is good, but in and of itself doesn’t add value; analyzing and reporting adds value to data. Discovering patterns, running complex statistical analyses, and model building adds even more value.

As a joint SAS Institute/EMC White Paper describes it, there is a continuum along which data moves to first become information, then knowledge, then intelligence, and finally wisdom. It’s at the higher levels that companies gain the highest ROI in information gathering, processing, reporting, and analysis. Figure 1 depicts how moving from having raw data to performing predictive analysis increases the power of information and, consequently, ROI.

Information’s value also increases as more people have access to it, and delivering the right information at the right time to the right people is extremely valuable. Applications that deliver information are high value-added projects, and the Web provides a perfect channel to expand information access to front-line supervisors and customer-facing staff. Applications that automate processes and tie together data analysis and delivery are also high value-added.

The Project Justification Document

A Project Justification Document is not a formal IT Proposal. IT Proposals are usually required only for major system implementations or modifications. It provides management with a comprehensive evaluation of a significant problem, suggests options, presents the preferred solution, and asks for a go-ahead. An IT Proposal is much more time and research intensive than a Project Justification and is usually a formal group project that includes team members outside the IT group. Our focus here is on a “quick and dirty” Project Justification Document that may be a precursor to an IT Proposal.

The Project Justification Document is exactly what it says: it justifies the project and says on why it is important. Let’s define the terms.

Project: An extensive undertaking requiring an extended, focused, concerted effort.

Justification: A condition that demonstrates a concept or action to be right, valid, or just.

Document: A written or printed paper that contains information presenting decisive evidence

Based on our definition of terms, you need to identify a basic message, the message contents, and a writing style. Your language and style should be should short, clear, and concise. More is not better. Remember that non-technical business and budget managers may be reading it.
• Be direct and unequivocal (don’t say “in first quarter 2002, say “in March 2002” ;)
• Quantify when appropriate and possible (don’t say “several dozen users”, say “36 known users” ;
• Be specific (don’t say “this project is important”, say “the outcome of this project will enable <someone> to achieve their goal of <goal>.

The document should be only two or three pages long. Each section should have a short heading and be no more than two or three paragraphs and a table. Where possible, use bullet points instead of a paragraph. Here are some buzzwords that should be relevant to a software project:

1. Effectiveness – the ability to work smarter and do more with less.
2. Productivity improvements wherein fewer people do the job in a shorter time period.
3. Ease of use, requiring minimal training and having a steep learning curve.
4. Reuse of hardware and software that the organization already owns.
5. Scalability and the ability to accommodate growing volumes of data, demands for speed, and increasing numbers of users.
6. A neutral architecture that conforms to industry standards and supports multiple platforms.
7. Data exchange and integration with other applications.
8. Reuse and sharing of the project’s components and modules within the development organization and for future projects.

Writing a Project Justification Document

Know Your Audience

The purpose of the justification is to persuade decision-makers that they should approve and fund your proposal by allocating time and money in the budget. But who are these decision-makers? It’s entirely possible that your own supervisor or manager is not one of them. Instead, they may be your organizations senior managers—your boss’s boss—financial group managers, and budget analysts. Very likely, people who know and understand your technology are not among them, so you have to be very clear and specific in your writing.

What do they want to know? They want to know the same things you want to know when you are trying to decide whether or not to purchase a product or service for your own use:

• What specifically is it?
• What specifically will it do?
• How much does it cost?
• How much does it cost to maintain it?
• When will I get it?
• Can I trust the seller?

Write an Outline

Writing an outline is similar to flowcharting: everyone usually agrees that it’s valuable, but it’s usually not done. In this case, it helps organize your points, identify which information to include, and avoid things that obscure your message. Major sections of the outline contain:

• Alignment with a business objective or a strategic goal. (“Here is our goal, and this will help us achieve that goal.”)
• Cost estimates. (“This is what it will cost you to do it and what it will cost to maintain it.”)

Flesh out the Outline

Align with a business objective or a strategic goal. Find out what objectives and goals are hot buttons with the decision-makers and think of ways that your idea will support those. Generally, this means doing things better, cheaper, or faster than they are now. You need to increase revenue or decrease costs. Start with a “Project Objective Statement”:

“To [implement, complete, activate, etc.] [what] by [month, year], which will enable [business group, function, or process] to [increase, decrease, etc.] [what - related to business objective].

Cost Estimates. The cost estimates here are neither exceedingly detailed nor agonizingly accurate. Although accuracy definitely counts, senior managers and financial analysts are comfortable with estimates and realize that you’re projecting costs up to six months in advance. Always give a good faith estimate. Depending on how much you’re asking for, you should probably round your estimates to thousands or hundreds of dollars. At a minimum, the cost estimate must include the total amount requested, broken down into personnel expenses and non-personnel expenses for a specific time period, usually the coming fiscal year.

Personnel expenses include the salary cost of employees who will be working on the project only the period of time that the employees will be assigned to the project. That is, if a person is working full-time on the project for three months, only one-quarter the annual salary is requested for the project. Also include cost estimates for contractors who will be needed for the project. (Obviously, by the time you get to this point you will need to know the skill sets that your project will take and the number of man-hours it will require.)

The amount for non-personnel expenses must include all other expenses associated with the project. This includes hardware and software acquisition and licensing, training, travel to the training, reference manuals, the cost of setting up work cubicles, long-distance phone calls, even for late-night dinners. Think of everything. Don’t knowingly underestimate here and blind-side your managers later with a request for something you should have foreseen, like $2,500 to send a developer to Java training when your training budget was $49.95 for “Learn Java in 15 Days”.

It’s important that your cost estimates not only include costs to get the project completed, but annual estimates of what it will cost to keep it in production over its life-cycle. Is there an annual license renewal associated with the software, or as the database grows will you have to purchase more disk space? If so, get those costs out in the open now. It helps establish your credibility, and by showing that you’ve done the research you’ll somewhat reduce the likelihood that anyone will question your numbers.

The Approach. Briefly explain how you identified the need for the project and the steps you’ll take in the design, development, testing, and implementation phases. You should include a paragraph about how you’ve worked closely with a business partner in developing this solution. (How else would you know that this is the right solution, right?)

It’s important to include a few sentences on any significant risks and how they will be prevented or mitigated. Be upfront about the risks, but don’t dwell on them. If, for
example, you need a UNIX server with a specific configuration and you’ve found an underused box that fits your specs and your cost estimates assume that you’ll get access it, you must say what the consequences will be if you don’t get it—either you’ll be delayed while you find another box or the cost goes up when you buy a box or the project is stopped. If you need a team member with a specific skill set like Java, what will be the consequences if that person isn’t available when you’re ready?

A description of how you will assure that the project will deliver results is also necessary. This could include a concise overview of the software development and/or project management methodologies that will be used, the extent of end user involvement in development and testing, project progress reporting, and post-implementation follow-up and evaluation. This section should not be exhaustive treatment of any of the items mentioned. The intent is to help decision-makers understand that you have thought through the project and understand what needs to be done to deliver what you are promising.

**Key Deliverables and a Delivery Schedule.** This is where you spell-out what they are getting for their money and when they will get it. Deliverables are tangible products that the project will generate; there are intermediate deliverables (e.g., a beta version of a software) and final deliverables (e.g., fully tested and documented software placed in production). Always include the final deliverable and delivery date. Don’t over promise! A delivery date appears “overly aggressive” will make people question your credibility and ask more questions.

Depending on the project, intermediate deliverables could include:

- Business and System requirements documents
- Hardware acquisition specifications and installation
- Pilot project results
- Software installation
- Database design and implementation
- Evaluation and acceptance testing
- User documentation
- User training

**The Project Control Plan.** Briefly explain here how you will keep the project activities on track and insure that it will be finished on schedule. This section should include a few sentences each covering:

- Project plans and schedules. (Avoid details.)
- A short table of key milestones and dates.
- Key performance indicators for monitoring and tracking progress.
- The process for taking corrective actions when needed.
- What periodic meetings you will have, who will attend them, and when, how, and to whom you will communicate project status.

**Double check the numbers and get a peer review**

Budget numbers are closely checked so don’t let a simple mistake in arithmetic undermine your proposal. Even though many of the people reviewing your proposal may not be IT professionals, they’ll know enough to know when they’re being sandbagged. Don’t use clearly unrealistic estimates because credibility is the very first criteria a proposal must pass.

Get a peer review from someone who isn’t familiar with the business issue you’re address or the technology you want to use. After they read it, ask them to tell you what the project is, what it is for, what the business benefits are, and why it’s important. If your reviewer can’t answer these questions, the people reviewing your proposal won’t be able to either.

**Summary**

An idea needs to be funded before it becomes a project, and funding depends on the anticipated Return on Investment (ROI). Calculating ROI is not necessarily difficult, but it’s critical that the Project Justification Document presenting the ROI be clear, concise, and as accurate as possible.

Although the Project Justification Document may be only the first step in the approval process, it’s a critical first step. For that reason, it’s important to keep in mind that non-IT staff will very likely review your proposal and that the Document has to clearly describe the project, what it will accomplish, and how much it will cost in addition to how much it will add to the bottom line.

**References and Resources**

Hummingbird. “Enterprise IT Value: Beyond Data Warehousing and ROI.”

Information Discovery, Inc. “Measuring the Dollar Value of Mined Information”:

Resources Management Systems, Inc., on-line tutorial. “Get Your IT Project Funded – 5 Steps to Improve the Odds”:


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